

DISCUSSION PAPER

CONFIDENTIALITY: LEVEL 2 - DISTRIBUTION TO NATIONAL MEMBER GROUPS ALLOWED

DP 182: STANDARDS MAINTENANCE RELEASE PROCESS IMPROVEMENT

SUMMARY:

Annual budget cycles, and the necessity for thorough impact analysis of standards change requests, may require timing and process adjustment to the Standards Release process. This paper presents the key problems and questions for discussion, with the intention of proposing an ER for December 2014 recommending changes to the process.

Governance: SWIFT Securities Committee on 25 September 2014 Banking & Payments Committee on 26 September 2014

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Issued on: 2 September 2014



1. BACKGROUND

The annual MT Standards Release follows a well-established process according to a rigid timetable:

- 1. 1 June yyyy, deadline for Change Requests (CRs) for Standards MT Release (SR) yyyy+1
- 2. Early June yyyy, BPC and SSC approve SR outline yyyy+1
- 3. Late July yyyy, high-level information about all the CRs is published
- 4. End August yyyy, Maintenance Working Groups (MWGs) meet to validate CRs
- 5. Mid-September yyyy, BPC and SSC endorse the MWG decisions and full details are circulated to User Group Chairpersons (UGCs)
- 6. Mid-September to late October yyyy, SWIFT community participates in country vote; documentation for the country vote includes details of changes for SR yyyy+1
- 7. Early December yyyy, BPC and SSC ratify the country vote
- 8. Mid December yyyy, Standards Release Guide (SRG) is published
- 9. End February yyyy+1, Updates to the SRG are published (if needed)
- 10. Third week of November yyyy+1, Standards MT release goes live

At the June 2014 Board, Standards received feedback from both business committees highlighting areas of concern with the process:

- 1. Members' development budgets for the following year are typically agreed in June/July, so it can be problematic to wait until the end of October for reliable details on the standards release;
- 2. Some countries have indicated that the current process does not allow enough time for consultation within the country to assess the impact of proposed changes, either in the period between CRs being received and maintenance working group meetings, or the period between send-out and closing of the country vote;
- 3. The process does not formally distinguish between critical (urgent) and non-critical changes;
- 4. The process does not provide a formal mechanism to 'skip' a standards release for a given message category or business domain.

2. OPTIONS

This paper proposes measures to address the issues described above, followed by some key questions for discussion within the SWIFT community.

Option A: Start the process 3 months earlier

Start all activities up to and including the issue of release contents to UGCs three months earlier. Thus, the deadline for change requests for Standards Release yyyy+1 would move from 1 June yyyy, to 1 March yyyy.

A1. End-May deadline for MWG meetings

| Present Dates | Proposed Dates | Activities | |
|----------------------------------|-----------------------------|---|--|
| 1 June Y1 | 1 March Y1 | Deadline for change requests | |
| mid-July Y1 | mid-April Y1 | Publish High-Level Information | |
| before end August Y1 | Before end May Y1 | Maintenance Working groups | |
| mid-September Y1 | June Board Y1 | BPC and SSC endorse CRs | |
| nid-September to late Oct Y1 | mid-June to mid-Sep Y1 | Country voting 13 weeks (was 6 weeks) | |
| early December Y1 | Sep Board Y1 | Board ratifies the country vote | |
| mid December Y1 | 3 rd week Sep Y1 | 12 weeks earlier Publish Standards Release Guide (SRG) | |
| end February Y2 | 1 st week Dec Y1 | Updates to the SRG 11 weeks earlier | |
| 3 rd week November Y2 | | Standards MT Release Y2 Live | |

The principal advantage of A1 is that the probable scope of the standards release is known by June, in time for budget planning and giving the community thirteen weeks to review the impact as compared with the current six weeks. Note though, that by June the scope will not be absolutely final; there remains a chance that country vote or the Board might reject a change request.



A2. End-June deadline for MWG meetings

The advantage of A2 is that more time is allowed for in-country consultation before maintenance working group meetings, and the likely scope of the Standards Release is known in July, for budgeting purposes. As for A1, note that the scope will not be absolutely final; there remains a chance that country vote or the Board might reject a change request.



Option B: Two-speed process

Each change request is categorised as "critical" or "non-critical" according to agreed criteria. This determination is made by Standards with input from the relevant maintenance working groups. Critical CRs are pushed through the process as it is today but with a slightly extended country vote period.

Implementation of non-critical CRs is deferred by one year. A second country vote for noncritical CRs runs until the end of April of the following year, which allows more time for impact analysis. The Board business committees review and approve the result of this country vote in June.

| Critical CRs (SR Y2) | | Non-Critical CRs (SR Y3) | |
|-----------------------------|---|-----------------------------|---|
| Dates | Activities | Dates | Activities |
| 1 Jun Y1 | Deadline for change requests | 1 Jun Y1 | Deadline for change requests |
| mid-Jul Y1 | Publish High-Level Information | | |
| by end Aug Y1 | Maintenance Working groups | by end Oct Y1 | Maintenance Working groups |
| Sep Board Y1 | Board endorses CRs | Dec Board Y1 | Board endorses CRs |
| end Sep to 5 Nov Y1 | 1 st Country vote | after Dec Board Y1 | Send out Country vote |
| early Dec Y1 | Board ratifies 1 st country vote | | |
| mid-Dec Y1 | Standards Release Guide (SRG) | 30 Apr Y2 | Deadline for 2 nd country vote |
| end Feb Y2 | Updates to the SRG (if needed) | early Jun Y2 | Board ratifies 2 nd country vote |
| 3 rd week Nov Y2 | Standards MT Release Y2 Live | mid-Jun Y2 | Publish full details of CRs |
| | | mid-Dec Y2 | Standards Release Guide (SRG) |
| | | end Feb Y3 | Updates to the SRG (if needed) |
| | | 3 rd week Nov Y3 | Standards MT Release Y3 Live |

The advantage of this option is that whilst critical changes (such as those required by regulation) would have a "fast track". Non-critical changes gain seven months for additional impact analysis, and the scope of non-critical changes for SR yyyy+2 is clear and final in advance of the budget cycle for that release. Furthermore, if no critical CRs are identified for a particular message category or business domain, a standards release for that domain can effectively be 'skipped' for one year.

The main disadvantage is that non-critical changes would take thirty months from submission to implementation, as opposed to eighteen months today. Also, full details of critical changes would not be final until after a June/July budgeting process. However, the community would have a clear view on the impact of non-critical CRs and a high level view of the impact of critical CRs, so a better overall view of the impact than at present.

Either or both processes could start earlier (as described in option A), but with the effect of further lengthening the overall implementation time.



3. NEXT STEPS

The community is asked for feedback on the following key questions:

- What is the biggest problem with the current process that your community faces?
- What is the impact of the problems identified in the current process on your community?
- In the light of that impact, do you believe that Standards should change the process, and if so, which of the options do you favour?
- Option B requires each CR to be categorised as 'critical' or 'non-critical'; what are objective criteria for making such a categorisation?
- Are there reasons to reject any of the options?

The outcome of this discussion, and the feedback, will be documented in the form of a proposal in an Executive Report (ER) for the December 2014 BPC and SSC meetings.

- End -